

Housing, Planning, and Environment, Overview and Scrutiny Committee

Date: 14th January 2021

Subject: Greater Manchester Transport Strategy 2040, Our Five-Year Delivery Plan and Local Implementation Plans

Report of: Andy Burnham, Mayor of Greater Manchester, Portfolio Lead for Transport and Eamonn Boylan, Chief Executive Officer, GMCA & TfGM.

PURPOSE OF REPORT

This report outlines recent work on the Greater Manchester Transport Strategy 2040, which has undergone a 'light touch' refresh to bring it up to date with policy and delivery developments since it was originally published in 2017. It also summarises the purpose and content of Our Five-Year Transport Delivery Plan (2021-2026). It provides details of how the documents have been prepared in close co-operation between TfGM, the GMCA and all ten Greater Manchester councils.

RECOMMENDATIONS:

To review and endorse the following documents prior to their approval and publication by GMCA:

- Greater Manchester Transport Strategy 2040, which has undergone a 'light touch' refresh to reflect the changed policy and delivery context since 2017.
- Final version of Our Five-Year Transport Delivery Plan (2021-2026) as a statement of what GM plans to achieve in the next five years through transport investment and reforms, in support of Our Network and the 2040 Transport Vision for Greater Manchester.

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Equalities Implications:

The Greater Manchester Transport Strategy 2040 documents aim to contribute to delivering sustainable economic growth, improve quality of life and protect the environment. The original GM Transport Strategy 2040 was the subject of an Integrated Assessment which includes an Equalities Assessment. Our Five-Year Transport Delivery Plan has also been subject to an Integrated Assessment process.

Climate Change Impact Assessment and Mitigation Measures:

The Greater Manchester Transport Strategy 2040 documents support Greater Manchester's ambition to be carbon neutral by 2038.

Risk Management:

N/A

Legal Considerations:

N/A

Financial Consequences – Revenue:

Our Five-Year Transport Delivery Plan includes a funding summary statement.

Financial Consequences – Capital:

Our Five-Year Transport Delivery Plan includes a funding summary statement.

Number of attachments to the report?

Three: Our Five-Year Transport Delivery Plan (2020-2025); the Greater Manchester Transport Strategy 2040 (light touch refresh) and an appendix to the Greater Manchester Transport Strategy 2040 (light touch refresh): the 'Right Mix' Technical Note.

BACKGROUND PAPERS: <https://tfgm.com/2040>

The author of the report must include list of those documents on the subject matter which:

- Disclose any facts or matter on which the report or an important part of the report is based;
- Which have been relied on to a material extent in preparing the report

TRACKING/PROCESS		[All sections to be completed]
Does this report relate to a major strategic decision, as set out in the GMCA Constitution		Yes
EXEMPTION FROM CALL IN		
Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?		No
GM Transport Committee	Overview & Scrutiny Committee	
9 th October and January 2020 meetings of the GMTC	GM HPEOS meeting on 8 th October 2020	

1 Introduction

- 1.1 Transport for Greater Manchester (TfGM) has been working with the GMCA, the ten Greater Manchester councils and the Greater Manchester Mayor to prepare new, and updated, transport strategy documents. Together, these plans aim to deliver real and tangible improvements to people's everyday journeys in all areas of Greater Manchester.
- 1.2 This work includes a refreshed version of our long-term, statutory local transport plan - the Greater Manchester Transport Strategy 2040 - and a final version of Our Five-Year Transport Delivery Plan (2021-2026) which sets out the practical actions planned to deliver the Strategy over the next five years. The appendix of Our Five-Year Delivery Plan includes ten new Local Implementation Plans (one for each Greater Manchester council).

2 The Greater Manchester Transport Strategy 2040

- 2.1 First published in February 2017, the Greater Manchester Transport Strategy 2040 (hereafter referred to as the '2040 Transport Strategy') is our city-region's statutory local transport plan. Over three years after the Strategy was first published, its 2040 Vision - for Greater Manchester to have '**World class connections that support long-term, sustainable economic growth and access to opportunity for all**' – remains highly relevant. The steps that need to be taken to achieve this Vision have evolved significantly, however.
- 2.2 The initial version of the 2040 Transport Strategy made clear that we would 'review our Strategy on a regular basis to respond to changing trends and new opportunities and priorities'. The Strategy has therefore undergone a 'light touch' policy refresh to reflect work undertaken, and the changed context, since 2017.
- 2.3 In particular, the refreshed 2040 Transport Strategy includes details of our 'Right Mix' ambition for at least 50% of all journeys to be made by active travel and public transport by 2040 (including in the form of a Right Mix Technical Note, which now forms an appendix to the document); an overview of the GM Mayor's 'Our Network' plan to develop a world-class integrated transport network; an increased emphasis on the importance of cycling and walking; and highlights our renewed focus on tackling climate change and achieving clean air commitments.
- 2.4 The document has also been updated to reflect the contemporary devolution agenda, work to develop our 2040 sub-strategies and spatial planning priorities, including the increased and important emphasis placed on regenerating town centres throughout the city-region.
- 2.5 Since November 2020, minor amendments have been made to the refreshed 2040 Transport Strategy document, to ensure that the transport and spatial planning context and processes are referenced in an up-to-date manner. In addition, formatting improvements have been made, with the aim of making the document more accessible to the public.

2.6 The refreshed 2040 Transport Strategy will be published in early February, subject to approval by GMCA.

3 Our Five-Year Transport Delivery Plan (2021-2026) – Preparation

3.1 The long-term approach to planning our transport network, set out in the 2040 Transport Strategy, is underpinned by a series of five-year Delivery Plans. The first Delivery Plan (2016-2017 to 2021-2022) was published in 2017, alongside the 2040 Transport Strategy.

3.2 The new draft Five Year Delivery Plan was published for consultation - alongside the 2019 draft GMSF document - in January 2019. The two plans were published together, in order to reflect Greater Manchester's integrated approach to transport and land use planning, and to identify the strategic transport interventions required to deliver sustainable economic growth across our conurbation.

3.3 A 12-week consultation took place, and TfGM officers attended the public consultation events held across all ten local authority areas, to ensure effective public engagement on spatial planning and transport issues.

3.4 Members of the public provided feedback on the draft Delivery Plan itself - at the consultation events and by email - and on the 2019 draft GMSF chapter entitled 'A Connected Greater Manchester'. The summary report of that consultation was published in October 2019.¹

3.5 Since then, TfGM has worked in collaboration with the GMCA and all ten Greater Manchester councils to strengthen the document, and to ensure that the consultation event feedback - and additional feedback, from engagement with elected members, for example - has been fed into the document appended to this report: the final version of Our Transport Delivery Plan (2021-2026).

3.6 Since November 2020, minor amendments have been made to the Delivery Plan, to reflect the current spatial planning context. The document has also been updated to include updates on funding following the 2020 Spending Review.

4 Our Five-Year Transport Delivery Plan (2021-2026) – Purpose and Content

4.1 Our Five-Year Transport Delivery Plan sets out the practical actions planned, over the next five years, to deliver the 2040 Transport Strategy and to achieve the transport ambitions of the GMCA and the Mayor. It aims to support our city-region's recovery from COVID-19.

4.2 Greater Manchester's commitments to tackle poor air quality and to become a carbon neutral city-region by 2038 - are also central to Our Five-Year Transport Delivery Plan. The document covers this and other key challenges on our transport network - congestion, improving public transport and boosting walking and cycling - and sets out the shorter-

¹ <https://www.greatermanchester-ca.gov.uk/media/2348/gmsf-2019-consultation-report-final-versionpdf.pdf>

term measures needed to progress towards achieving the Our Network vision: a ten-year plan to create an integrated, modern and accessible transport network for Greater Manchester.

- 4.3 The document also helps to inform the continued development of the Greater Manchester Infrastructure Programme (GMIP), by providing details of GM's updated transport asks of government when it comes to funding, powers and functions. Our Five-Year Transport Delivery Plan contains three new investment maps - Maps 1, 2 and 3 – illustrating (for the next five years): transport projects that are committed for delivery, projects for which we aim to complete business cases, and those where more work is needed to identify future options and determine feasibility.
- 4.4 It brings together different elements of Our Network, including plans for:
- Our Bus Network, including bus priority measures, Bus Rapid Transit, the introduction of Quality Bus Transit corridors, town centre interchange development and infrastructure upgrades and renewals.
 - Our Metrolink Network, including enhanced passenger facilities and access to stops, new stops to support growth, network capacity and resilience improvements, and tram-train early development.
 - Our Rail Network, including 'Access for All' rail station upgrades, new rail stations and enhanced passenger facilities.
 - Our Streets Network, including details of the next tranche of the Bee Network, town centre and street improvement schemes, pinch point schemes and details of projects that unlock delivery of the existing land supply and potential development sites that could be brought forward in future spatial plans.
 - Our Integrated Network, including a future electric bus fleet and depot investment and electric vehicle charging infrastructure.
- 4.5 Our Five-Year Transport Delivery Plan emphasises Greater Manchester's level of ambition: to bring all transport modes – including bus, tram, rail, tram-train and cycling and walking - together, as a world-class, modern, integrated and reliable transport system with seamless connections, and simplified ticketing and fares.
- 4.6 Our Five-Year Transport Delivery Plan is supported by ten Local Implementation Plans (LIPs) covering the period 2021 to 2026. Each of the ten councils that make up Greater Manchester has its own LIP. The LIPs are designed to ensure local priorities are articulated in Our Five-Year Delivery Plan.
- 4.7 The LIPs are included as an appendix to the main document. They will be 'live' documents for a period of time and will be updated as councils develop and publish transport plans and strategies, or as new schemes are developed or delivered.
- 4.8 Our Five-Year Transport Delivery Plan (2021-2026) will be published in early February subject to the approval of the GMCA.

Simon Warburton
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